

# **Final Modification Report**

At what stage is this document in the process?

# IGT164:

Alignment with DCP349 and Provision of Unsecured Credit

01	Modification
02	Workgroup Report
03	Draft Modification Report
04	Final Modification Report

#### **Purpose of Modification:**

Following Ofgem's approval of IGT132VV this 'mirror' Modification works to align the provisions of Code Credit Rules introduced by IGT132VV with the changes made under DCP349, which were also approved by the Authority. The changes under DCP349 impact the calculations around good payment history where credit is not available.

	Panel considered this Modification on 26 <sup>th</sup> April 2023. The Panel has determined that this Self-Governance Modification should be implemented.
0	High Impact: None
	Medium Impact: None
0	Low Impact: Pipeline Operators, Pipeline Users and Suppliers



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#### Timeline

Modification timetable:	
Initial consideration by Workgroup	9th March 2023
Amended Modification considered by Workgroup	-
Workgroup Report presented to Panel	24th March 2023
Draft Modification Report issued for consultation	24th March 2023
Consultation Close-out for representations	18th April 2023
Variation Request presented to Panel	-
Final Modification Report available for Panel	20 <sup>th</sup> April 2023
Modification Panel decision	26 <sup>th</sup> April 2023





# **1** Summary

#### What

Good payment history has been identified as insufficient on its own to highlight when a party may be in financial difficulty. DCP349 was raised to address this matter, the outcomes of which are proposed to be incorporated into the IGT UNC Code Credit Rules, which will be implemented into Code through approved Modification IGT132VV.

#### Why

IGT132VV was originally drafted and modelled after the DCUSA arrangements, including those from the initial proposals of DCP349. However, during the development of DCP349 some changes were made to the Legal Text that were not captured in the work carried out to progress IGT132VV as these changes happened while IGT132VV was with the Authority for decision. With the intent to harmonise between Codes, and based on a recommendation from the Authority in the <u>IGT132VV</u> decision letter, the IGT UNC needs to ensure that its Code Credit Rules align to the DCUSA regarding the use of good payment history in the calculation of unsecured credit.

#### How

With regards to aligning the IGT132VV Legal Text to the DCUSA. It should be noted that there is not a direct match in the legal drafting provided under this Modification. This is because the DCUSA inputted a 'with effect from 24 June 2022' condition to negate the need for parties to carry out an exhaustive retrospective calculations exercise in their credit cover arrangements. As the IGT UNC Code Credit Rules are being newly implemented, this requirement is not necessary and as such the Legal Text for this Modification is different to account for this.

Its worth noting that due to the calculations involved it is possible, although not guaranteed, that if this Modification is not implemented into the IGT UNC within 36 months of the IGT132VV implementation, there could be a material impact affecting the good payment history calculation, and thus raising the prospect of needing a condition like that in the DCUSA to avoid retrospective calculations being nessessary. The need for such a step would be dependent on individual party circumstances. Such as how long it takes to implement credit arrangements after IGT132VV's implementation, and whether good payment history is used in those initial calculations.

#### 2 Governance

#### **Justification for Self-Governance Procedures**

The Modification is unlikely to have a material impact on the end customer or discriminate between industry parties as it works to align industry codes ensuring common provision across the industry that are already in place and approved by the Authority.

#### **Requested Next Steps**

This Modification should:

- be assessed by a Workgroup; and
- be progressed by the Panel through Self-Governance arrangements.



#### **Workgroup Discussions**

The Workgroup considered the recommendation and rationale provided by the Proposer with regards to governance.

A Workgroup member asked whether this Modification would have an impact on small Suppliers. The Chair advised that it may have an impact but added that this Modification allows them time to build up a credit rating. If a party is unable, in the 3 years allotted, to build up good credit it could impact them as their rating will decline. The Proposer agreed but added that the Modification may have an impact on both small Suppliers and large Suppliers but acknowledged that due to their size, the impact may be felt more by a smaller Supplier, though they didn't nessessary see it as detrimental.

The Workgroup considered the governance route of this Modification, noting the discussions above and unanimously agreed that the Modification should be treated as a Self-Governance Modification Proposal and agreed with the rationale provided by the Proposer.

#### Panel Discussions (March 2023)

The Panel reconsidered the governance of the Modification and unanimously agreed that IGT164 should still be treated as a Self-Governance Modification Proposal, for the reasons provided by the Proposer.

## Panel Discussions (April 2023)

The Code Administrator noted that 1 respondent (a Shipper) disagreed with the Modification being progressed as a Self-Governance, noting that they advised the Code Administrator that whilst the changes being made to Code were subtle, they may be substantial enough to amend the mechanism. They did not feel that the changes were just amending Code references or errors.

A Panel member (IGT) noted that whilst the changes in this Modification are not as simply as housekeeping changes, and are introducing new elements into Code, they do not think the changes are significant enough to warrant an Authority Decision and the impact of what's being introduced will be minor in terms of the spread across the industry. Another Panel member (IGT) agreed with this view noting that DCP349, which this Modification is aligning to, was a successful Modification. Another Panel member (Shipper) noted that DCP349 was approved by the Authority and asked if Ofgem had a view on this Modification and its progression path.

The Ofgem rep advised that they are aware of the Modification and the policy team has not raised any concerns with regards to the Governance route. The Chair acknowledged the Ofgem response and reiterated that Ofgem always have the ability to step in where they feel a Modification does not meet the Self-Governance criteria, up to the point of final decision. They noted that changes do not have to be purely "housekeeping" to be considered Self-Governance. So long as the Modification does not have a material impact on consumers, competition, and the security of supply a Modification can meet the Self-Governance Criteria.

The Chair asked the Panel if there was enough evidence to move away from Self-Governance. A Panel Member (Shipper) advised that they have reached out to another Shipper and whilst they had not responded to the consultation, the Shipper believed that the changes were more than just administrative. They asked what would happen with the timeline should the Modification be issued to the Authority. The Chair confirmed that there would be an impact on the timeline of the Modification, and it would potentially fall outside of the window for the June 2023 release. A Panel member (IGT) advised that while it would impact the timeline it may not be harmful to send it to the Authority as this Modification does not have to be implemented in line with IGT132VV. However, the Member noted that they feel the Modification does meet the Self-Governance criteria and it has been seen by Panel and the industry and it has received



justification under Self-Governance and they feel that it should still be Self-Governance. It was highlighted by another Panel Member (IGT) that the Modification was seen to have a positive impact on Relevant Objective (F) which looks at the efficiency and implementation of the Code and they believe that the Modification should be considered Self-Governance. A Panel member (Shipper) advised that they were in support of Self-Governance during the development of the Modification but having discussed this with other Shippers they feel that an Authority Decision might be more appropriate.

The Panel considered the governance path and agreed by majority that it should remain Self-Governance.

# 3 Why Change?

The initial drafting of Legal Text for DCP349 was incorporated into the approved IGT132VV, however while the DCUSA change was well received it did require development from Supplier and Distributor parties which evolved the solution, and thus the Legal Text, to provide calculations that were more useful to the aims of credit arrangements. These developments were not captured as part of the final IGT132VV iteration and as such this Modification is working to address that so that the IGT UNC Code Credit Rules can continue to align with other industry credit arrangements and improve on the unsecured credit process.

# 4 Code Specific Matters

#### **Technical Skillsets**

N/A

#### **Reference Documents**

- IGT132VV Introduction of IGT Code Credit Rules
- IGT132VV Authority Decision
- DCP349 Effectiveness of the current provision of unsecured cover under Schedule 1

# **5** Solution

The DCP349 workgroup concluded that good payment history accruing steadily over five years was not an efficient means of providing adequate support. I.e., a party can show no signs of having financial difficulty until they are suddenly able to stop paying their bills. Therefore, rather than having the 'Payment Record Factor' rise each year the Legal Text was adapted for DCP349 to provide a rise for the first three years, and then steadily lower again before the end of the five year mark. This provided parties without a means of secured credit a way of gaining a stronger credit cover rating in the methodology, while also incentivising said party to gain a secured credit rating and not rely on good payment history alone. The outcomes of these discussions and decisions from the final DCP349 version have therefore been accommodated in the Legal Text provided for this Modification.

#### **Workgroup Discussions**

The Proposer took the Workgroup through the IGT163 solution and intent of DCP349, noting that this Modification was straightforward and only looked to better align the IGT132VV Legal Drafting with the



approved DCP349 Code Credit Rules. Without this Modification they felt there would be a variance of the application of Code Credit Rules.

The Workgroup considered the intent of the Modification and the information provided by the Proposer with regards to DCP349 and raised no questions or issues.

# 6 Impacts & Other Considerations

# Does this modification impact a Significant Code Review (SCR) or other significant industry change projects, if so, how?

There are no Significant Code Review (SCR) or other significant industry change projects impacted as a result of this change.

#### **Consumer Impacts**

#### What is the current consumer experience?

Currently there is a risk that when a Supplier fails costs are passed through to consumers.

#### What would the new consumer experience be?

This Modification, specifically the introduction of further incentives for parties to have more robust finance processes in place, could have a positive impact on Consumers as it could reduce the likelihood of party failure and the potent increased costs to consumers that may result from a failure.

# Impact of the change on Consumer Benefit Areas Area **Identified Impact** Improved safety and reliability None Will this change mean that the energy system can operate more safely and reliably now and in the future in a way that benefits end consumers? This area would relate to changes which balance the system safely, securely and at optimum cost, particularly for consumers in vulnerable situations. It would also consider changes which introduce flexibility across the market to flow energy at the most efficient profile, lower operational costs and make sure GB consumers can access the cheapest sources of energy. Lower bills than would otherwise be the case Potential positive Will this change lower consumers' bills by controlling, reducing, and optimising spend, for example on balancing and operating the system? This area would relate to changes that are likely to benefit end consumers. This could include any change where it has been demonstrated that it could lower bills for end consumers. If possible, this section should include any quantifiable benefits. Reduced environmental damage None Will this proposal support: new providers and technologies?



<ul> <li>a move to hydrogen or lower greenhouse gases?</li> <li>the journey toward statutory net-zero targets?</li> <li>decarbonisation?</li> <li>This area would relate to changes which demonstrate innovative work to design solutions which ensure the system can operate in an environmentally sustainable way both now and in the future.</li> </ul>	
Improved quality of service This area would focus on demonstrating why and how the change can improve the quality of service for some or all end consumers. Improved service quality ultimately benefits the end consumer due to interactions in the value chains across the industry being more seamless, efficient and effective.	None
Benefits for society as a whole This area would relate to any other identified changes to society, such as jobs or the economy.	None

#### **Cross-Code Impacts**

There are no cross-code impacts, other than to align the IGT UNC with other gas and electric code credit rules.

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#### **Environmental Impacts**

There are no environmental impacts as a result of this change.

#### Workgroup Discussions (March 2023)

The Workgroup reviewed and considered the potential impacts of IGT164. The Proposer noted that the Modification incentivises parties to ensure that they have more robust financial processes in place, and questioned whether there should be a positive impact on Consumers as a result.

The Workgroup considered the potential impact on Consumers. A member advised that the scale of the impact depended on whether the mitigation outweighs the impact of costs being passed to the consumer.

The WG considered DCP349 in the context of the above discussions, noting specifically the following from the Summary section of the <u>DCP349 Change Report</u>:

- "Reduce the maximum amount of qualifying months of good payment history together with a time limit after which a form of secured cover must be used e.g. Letter of Credit / Parent Company Guarantee;
- Introduce a common good payment performance matrix to demonstrate the impact late payment could have on the maximum amount of qualifying months of good payment history; and



• By adopting one of the principles of the Uniform Network Code, which states. "The Transporter will set the Users Unsecured Credit Limit no higher than the lower of the credit value recommended within the Independent Assessment and the value calculated by applying the Independent Assessment Score to the Transporter's Maximum Unsecured Credit Limit."

The Chair noted that DCP349 looks to align DCUSA with the UNC transportation principles and IGT164 looks to better align IGT132VV with DCUSA.

The Code Administrator asked the Workgroup whether this Modification has a positive impact on Consumers, as it looks to mitigate against party failure by introducing incentive. The Proposer advised that this Modification could mitigate against a party failure as it provides incentive for parties to have more robust finances in place.

The Workgroup ultimately agreed that this Modification could have a positive impact on consumers, as set out above. They had no further comments with regards to impacts and agreed that the above, as set out, is reflective.

#### Panel Discussions (March 2023)

The Panel considered the impacts as set out above, as well as the Workgroup discussions. The Panel unanimously agreed that the impacts as set out in this report are accurate and reflective and that no further work was required by the Workgroup.

#### Panel Discussions (April 2023)

The Panel considered the impacts as set out above, as well as the consultation responses, and agreed that they were complete and there was no further work required by the Workgroup.

# 7 Relevant Objectives

Impact of the modification on the Relevant Objectives:

Relevant Objective	Identified impact
(A) Efficient and economic operation of the pipe-line system	None
<ul><li>(B) Co-ordinated, efficient and economic operation of</li><li>(i) the combined pipe-line system; and/or</li><li>(ii) the pipe-line system of one or more other relevant gas transporters</li></ul>	None
(C) Efficient discharge of the licensee's obligations	None
<ul> <li>(D) Securing of effective competition:</li> <li>(i) between relevant shippers;</li> <li>(ii) between relevant suppliers; and/or</li> <li>(iii) between DN operators (who have entered into transportation agreements with other relevant gas transporters) and relevant shippers</li> </ul>	None
(E) Provision of reasonable economic incentives for relevant suppliers to secure that the domestic customer supply security standards are	None



satisfied as respects the availability of gas to their domestic customers	
<ul> <li>(F) Promotion of efficiency in the implementation and administration of the Code</li> </ul>	Positive
(G) Compliance with the Regulation and any relevant legally binding decisions of the European Commission and/or the Agency for the Cooperation of Energy Regulators	None

As effectively a 'housekeeping' Modification to implement a cohesive and clear approach to IGT UNC Credit Cover Arrangements, this change better facilitates Objective (F) as it will ensure accurate and effective running of the Code.

#### Workgroup Discussions (March 2023)

The Workgroup considered the impact of IGT164 on the Relevant Objectives. The Workgroup unanimously agreed that IGT164 would have a positive impact on Objective (F) for the reasons provided by the proposer.

#### Panel Discussions (March 2023)

The Panel considered the impact of IGT164 on the Relevant Objectives and the Workgroup discussions and unanimously agreed that this Modification would have a positive impact on Objective (F) for the reasons given by the proposer.

#### Panel Discussions (April 2023)

The Panel considered the impact of IGT164 on the Relevant Objectives, as well as the consultation responses, and unanimously agreed that this Modification would have a positive impact on Objective (F) for the reasons given by the proposer.

# 8 Implementation

This Modification would benefit from sharing the implementation date of IGT132VV and subsequent Modification <u>IGT163 - Code Credit Rules housekeeping updates following IGT132VV approval</u>. However as per the comments made in the 'How' section it is possible to have an implementation date after this time without any adverse impacts to the credit cover calculations. It would however be prudent to aim for an implementation date of not later than 24 months after the implementation date of IGT132VV to still give adequate time and foresight into how good payment history is factored into unsecured credit cover calculations.

#### Workgroup Discussions (March 2023)

The Workgroup considered the proposed implementation approach and agreed with the approach as set out above. They also unanimously agreed that this Modification should be implemented on same day as IGT132VV if possible, but where that is no possible should be implemented no later than 24 months after the implementation of IGT132VV.

#### Panel Discussions (March 2023)

The Panel considered the proposed implementation approach and the Workgroup discussion. The Panel unanimously agreed that IGT164 should be implemented on same day as IGT132VV if possible, but



where that is no possible should be implemented no later than 24 months after the implementation of IGT132VV.

#### Panel Discussions (April 2023)

The Panel considered the proposed implementation approach, as well as the consultation responses, and unanimously agreed that IGT164 should be implemented on the same day as IGT132VV for the reasons given above.

# 9 Legal Text

#### **Text Commentary**

The proposed Legal Drafting uses the approved drafting for IGT132VV and subsequent Modification IGT164 and the provided highlighted amendments in red to show the additions/changes made to fulfil the requirements of the Modification.

#### Suggested Text

The proposed Legal Drafting for this Modification can be found on the IGT164 webpage here.

#### Workgroup Discussions (March 2023)

The Workgroup considered the proposed Legal Drafting. The Workgroup unanimously agreed that the Legal Drafting delivers the intent of the solution and had no further comments on the drafting.

#### Panel Discussions (March 2023)

The Panel considered the proposed Legal Drafting, as well as the Workgroup discussions and unanimously agreed that the drafting delivers the intent of the IGT164 solution.

#### Panel Discussions (April 2023)

The Panel considered the proposed Legal Drafting, as well as the consultation responses, and unanimously agreed that the drafting delivers the intent of the IGT164 solution.

# **10 Consultation**

Panel invited representations from interested parties on 18<sup>th</sup> April 2023. The summaries in the following table are provided for reference on a reasonable endeavours basis only. We recommend that all representations are read in full when considering this Report. Representations are published alongside this Final Modification Report.

Representations were received from the following parties:

Organisation	Response	Relevant Objectives	Key Points
Indigo Pipelines Ltd	Support	F - positive	• Support implementation of this change as it seeks to align Code Credit Rules across independent networks, and to address a potential weakness regarding payment history.



			• Agree with the proposer that this change should be a Self-Governance Modification.
			No new issues identified.
			• Agree that this proposal positively impacts Objective F by ensuring that the legal text being implemented under IGT132VV is comprehensive and clear.
			No impacts and costs identified.
			<ul> <li>Agree that this Modification should be implemented alongside IGT132VV as part of the June 2023 Release.</li> </ul>
			Agree that the Legal Drafting delivers the intent of the Modification.
BUUK	Support	F - positive	<ul> <li>As proposer of this Modification, they fully support it being implemented. This proposal seeks to make clarifications to the modification IGT132VV. They support the change to align the IGT UNC with the UNC and DCUSA. It should also be noted that if this proposal didn't go ahead, this would risk a material impact.</li> </ul>
			• They support the Panel's determination that this should be a self-governance modification as it would not involve a material change.
			No new issues identified.
			<ul> <li>Agree that this proposal would have a positive effect on Objective F. This proposal reflects a housekeeping Modification to allow for an accurate and effective running of the Code.</li> </ul>
			No impacts and costs identified.
			<ul> <li>Agreed that this Modification should be implemented in line with modification IGT132VV.</li> </ul>
			Agree that the Legal Drafting delivers the intent of the Modification.
Centrica	Support	F - positive	<ul> <li>Support the implementation of this Modification and making the IGT UNC Credit Rules align to the DCUSA regarding the use of good payment history in the calculation of unsecured credit.</li> </ul>
			• They do not support this modification progressing as Self-governance and believe the Modification should be sent to the Authority for determination.
			No new issues identified.



	<ul> <li>Support the position of the proposer and agree the approval and implementation would have a positive impact on Objective F.</li> </ul>
	No impacts and costs identified.
	<ul> <li>Agree that this Modification should be implemented alongside IGT132VV as part of the June 2023 Release.</li> </ul>
	Agree that the Legal Drafting delivers the intent of the Modification.

#### **Summary of Responses**

There were 3 responses to the IGT163 Consultation, 2 from IGTs and 1 from a Shipper. All respondents:

- support the implementation of the Modification;
- agree that this Modification has a positive impact on Relevant Objective (F);
- agree with the implementation approach; and
- agree the Legal Drafting delivers the intent of the Modification.

2 respondents agreed that this Modification should be progressed as a Self-Governance Modification Proposal. 1 respondent disagreed and believes that this Modification should be issued to the Authority for decision.

All responses have been published on the <u>IGT164 page</u> of the IGT UNC website.

#### **Panel Discussions**

The Panel discussed and considered the responses to the IGT164 consultation. A Panel member (Shipper) noted that they had intended to respond and were in support of the mod but the response was not submitted.

The Code Administrator noted that 1 respondent (a Shipper) disagreed with the Modification being progressed as a Self-Governance, noting that they advised the Code Administrator that whilst the changes being made to Code were subtle and substantial enough to amend the mechanism. They did not feel that the changes were just amending Code references or errors.

A Panel member (IGT) noted that whilst the changes in this Modification are not as simply as housekeeping changes, and are introducing new elements into Code, they do not think the changes are significant enough to warrant an Authority Decision and the impact of what's being introduced will be minor in terms of the spread across the industry. Another Panel member (IGT) agreed with this view noting that DCP349, which this Modification is aligning to, was a successful Modification. Another Panel member (Shipper) noted that DCP349 was approved by the Authority and asked if Ofgem had a view on this Modification and its progression path.

The Ofgem rep advised that they are aware of the Modification and the policy team has not raised any concerns with regards to the Governance Route. The Chair acknowledged the Ofgem response and added that they always have the ability to step in where they feel a Modification does not meet the Self-Governance criteria, up to the point of final decision. They noted that changes do not have to be purely "housekeeping" to be considered Self-Governance. So long as the Modification does not have a material impact on consumers, competition, and the security of supply a Modification can meet the Self-Governance Criteria.



The Chair asked the Panel if there was enough evidence to move away from Self-Governance. A Panel Member (Shipper) advised that they have reached out to another Shipper and whilst they had not responded to the consultation, the Shipper believed that the changes were more than just administrative. They asked what would happen with the timeline should the Modification be issued to the Authority. The Chair confirmed that there would be an impact on the timescales of the Modification and would potentially fall outside of the window for the June 2023 release. A Panel member (IGT) advised that there is no harm in sending it to the Authority as this Modification does not have to be implemented in line with IGT132VV. The Member noted that they feel the Modification does meet the Self-Governance criteria and it has been seen by Panel and the industry and it has received justification under Self-Governance and they feel that it should still be Self-Governance. It was highlighted to by another Panel Member (IGT) that the Modification was seen to have a positive impact on Relevant Objective (F) which looks at the efficiency and implementation of the Code and they believe that the Modification should be considered Self-Governance during the development of the Modification but having discussed this with other Shippers they feel that an Authority Decision might be more appropriate.

The Panel considered the governance path and agreed by majority that it should remain Self-Governance.

The Panel unanimously agreed, having considered the full set of responses, that there were no new issues raised and no further work required on the Modification.

# **11 Panel Discussions**

The Panel, having considered responses to the IGT164 consultation agreed that:

- that IGT164 will not have an impact on any SCRs;
- that IGT164 should be treated as a Self-Governance Modification Proposal (majority decision);
- that the solution delivers the intent of the Modification;
- that the impacts highlighted within the Modification are an accurate reflection and had nothing more to add;
- the Modification will have a positive impact on Relevant Objective (F);
- with the proposed implementation approach and the Modification being implemented on the same day as IGT132VV;
- that the Legal Drafting delivers the intent of the IGT164 solution; and
- that no further work is required on this Modification.

# **12 Recommendations**

#### **Panel Determination Self-Governance**

The Panel unanimously agreed that:

• that IGT164 should be implemented.