

# IGT162:

Appointment of CDSP as the Scheme Administrator for the Energy Price Guarantee (EPG) for Domestic Gas Consumers (Gas) At what stage is this document in the process?



### **Purpose of Modification:**

To enable Central Data Service Provider (CDSP) to be appointed as Scheme Administrator for implementation and administration of the payment scheme for part of the Government's Energy Price Guarantee (EPG) for Domestic Gas Consumers (Gas) scheme within Great Britain, which takes effect from 1st October 2022.



Panel considered the Modification on 25<sup>th</sup> November 2022.

The Panel unanimously recommended implementation.

High Impact:

Consumers, CDSP, Suppliers

Medium Impact:

None

Low Impact:

Distribution Network Operators, Independent Gas Transporters, Transmission



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#### Timeline

Modification timetable:	
Modification Raised	13 <sup>th</sup> October 2022
Modification Amended	14 <sup>th</sup> October 2022
Modification sent to Ofgem (Urgency Consideration)	19th October 2022
Ofgem Decision on Urgency	19th October 2022
Modification presented to Panel	28th October 2022
Draft Modification Report issued for consultation	28th October 2022
Consultation Close-out for representations	16 <sup>th</sup> November 2022
Variation Request presented to Panel	-
Final Modification Report available for Panel	18th November 2022
Modification Panel decision	25 <sup>th</sup> November 2022
Modification sent to Ofgem	25 <sup>th</sup> November 2022

The Proposer raised v1.0 of this Modification on 13<sup>th</sup> October 2022. Following discussion with Ofgem they decided to amend the Modification, specifically regarding justification for Urgency in Section 2. The Proposer submitted an Amended Modification (v2.0) on 14<sup>th</sup> October 2022, which was issued to Ofgem on the same date. The timetable above therefore reflects the proposed progression of the Amended Modification.





# **1** Summary

<u>UNC0824 - Appointment of CDSP as the Scheme Administrator for the Energy Price Guarantee (EPG)</u> for Domestic Gas Consumers (Gas) was raised by Northern Gas Networks on 15<sup>th</sup> September 2022 to support the assigning of the function of Scheme Administrator to the Central Data Service Provider (CDSP) for the EPG (Gas) Scheme within the UNC, and was approved by Ofgem on 22<sup>nd</sup> September, and implemented on 26<sup>th</sup> September. This Modification has been raised to assign the function of the EPG Scheme Administrator within the IGT UNC for the same purposes as delivered by the UNC Modification.

### What

An unprecedented volatility of and rises in gas prices in the United Kingdom has resulted in increased Supplier costs leading to instability of the UK energy market with materially increased costs to consumers. As a result of these concerns the Government has proposed the EPG (Gas) Scheme for domestic customers, to secure reductions in the energy bills of domestic consumers in Great Britain. The intention is for the CDSP to perform the function of the EPG (Gas) Scheme (the 'Scheme') Administrator and that the scheme be implemented by 1st October 2022.

It will be necessary to ensure that information can be provided to the Department for Business, Energy and Industrial Strategy (BEIS) to monitor and audit the effective management of the Scheme. BEIS will be added to the Data Permissions Matrix to ensure that the relevant information can be shared to support this. Information will need to be passed to Shippers and Suppliers as part of this Scheme. Suppliers will be added to the Data Permissions Matrix to ensure that the relevant portfolio wholesale data can be provided to Suppliers to enable each industry participant to fulfil their activities under the Scheme.

The CDSP will be required to run and analyse the data, and process the receipt and payments of monies in accordance with the scheme.

### Why

This Modification is required to support the appointment of the CDSP as the Scheme Administrator to enable the implementation of the EPG (Gas) as soon as possible and to ensure it delivers in line with the Government Direction as soon as possible. The CDSP has been instructed by BEIS to administer the Scheme and it is believed that this service can be provided efficiently and economically, by leveraging the data that the CDSP has access to and potentially utilising synergies with existing processes operated by the CDSP.

#### How

This Modification will assign the function of the Scheme Administrator to the CDSP for the EPG (Gas) Scheme. Under the Scheme Shippers and Suppliers with domestic portfolios in EUC bands 1 & 2 (i.e. 1ND, 1PD, 2ND & 2PD) will be eligible, and are expected to join. The object of the Scheme is to ensure that consumers' energy bills are lower than they would otherwise be under the current price cap arrangements. The intention is for Suppliers to reduce the tariffs that would otherwise be charged to consumers by the value of the support payments made under the Scheme.

The Scheme Document established by the Secretary of State, which will include the Scheme Agreement will set out the details of the Energy Price Guarantee Scheme and the obligations of the Scheme parties. Suppliers will need to accede to the Agreement to become a party to the Scheme and to be eligible to receive payments. The Scheme Document will detail the payment calculations, payment timetable and reconciliation processes.



# 2 Governance

IGT162 was originally raised with a request for Urgency. The Modification was considered by the Authority who then rejected Urgent Status on 19<sup>th</sup> October 2022. The justification for Urgency and the outcome of the request are set out below.

It should be noted that at its meeting on 28<sup>th</sup> October 2022 the Panel considered the appropriate route for progression following the rejection of Urgent Status. **The Panel agreed unanimously that IGT162 should be treated as an Authority Decision Modification, and it is now being progressed as such.** The Panel's rationale regarding Authority Decision is set out below.

#### **Justification for Urgency**

#### This Modification is proposed to be subject to Urgency

The United Kingdom has been described in many quarters as being subject to an Energy Crisis. Due to the imminent application of the increased Energy Price Cap from 1st October 2022 and the significant impact to domestic consumers the Government has intervened to limit the increase in prices that consumers would have otherwise experienced. This intervention was undertaken to avoid a significant proportion of UK households becoming subject to fuel poverty and to reduce the risk to consumers health and wellbeing as a consequence of the increased costs.

Therefore, in order to be able to ensure that the EPG (Gas) Scheme (implemented on 1st October 2022) can operate fully and completely going forwards across all supply points (including those on IGT networks) Urgency Status will need to be granted and a suitable urgent timeline will need to be followed. This will ensure that the CDSP can meet its requirements across all supply points (including those on IGT networks) being managed within the scheme, particularly where supply point level data is expected to be used imminently.

In the same way that Urgency was deemed necessary for the UNC (covering Supply Points governed under the UNC) and for the BSC (covering Supply Points governed under the BSC, including Independent Distributor Network Operator Supply Points), Urgency is deemed as necessary for this modification to cover governance of the EPG scheme application for IGT Supply Points under the IGT UNC.

#### **Rationale for Urgency Status**

This change meets the Urgency criteria in the following way, whilst addressing a current issue:

• Significant Commercial Impact

The cost of the CDSP's administration of the EPG Scheme will likely be recovered by parties including IGTs

 A party to be in breach of any relevant legal requirements
 Currently, the IGT UNC does not cover the ability for the CDSP to administer the scheme on behalf of IGT Supply Points

In determining the rationale for Urgency, consideration has been given to the Urgency application to retrospective elements and, whilst it is recognised that urgency status is not encouraged in respect of retrospective elements, the circumstances requiring this modification are unprecedented and, therefore, led to confusion as to whether a corresponding modification to the IGT UNC was required. Ultimately, the conclusion of the requirement for an IGT UNC modification has further reduced timescales that were already challenging. Once the requirement was identified, parties have progressed in such a way so as to ensure that the modification enabling the EPG Scheme to be administered by the CDSP in respect of IGT Supply Points, be implemented as soon as is possible.



Consideration has also been given as to whether the modification could be progressed under Self-Governance or Fast Track Self-Governance. The Self-Governance criteria consisting *if implemented, is unlikely to have a material effect on: i. existing or future gas consumers;* would not be met for either of these approaches.

#### IGT UNC Panel Discussion re UNC0824 and the need for an equivalent IGT UNC Modification

#### Friday 23rd September 2022

UNC0824 (Urgent) - Appointment of CDSP as the Scheme Administrator for the Energy Price Guarantee (EPG) for Domestic Gas Consumers (Gas)

The Panel were advised that since UNC0824 has been raised, discussions had been had with the Modification Proposer regarding the potential impact of the Modification on the IGT UNC. At the time of the discussions, a Modification was not felt to be entirely necessary.

It was explained that the data for the scheme is to be aggregated at capacity level, and capacity level data is covered in the UNC rather than the IGT UNC. Supply Point level data is covered under the IGT UNC. Data for the scheme is to be provided via the Data Permissions Matrix, the governance of which is under the UNC (though changes to it can carry through to the IGT UNC). As the data is aggregated at capacity level for the scheme, the IGT UNC was not seen as being directly impacted and a Modification was not necessary. The Panel were asked if they agreed with the rationale for not having an IGT UNC Modification.

A Panel member questioned whether a Modification was needed to allow the CDSP to pass the necessary data and how this worked from a funding perspective. It was advised that the CDSP are running the scheme and so they will have to receive money for each Supply Point and that will come from the Government and will be given to the CDSP. They added that BEIS will need to be added to the Data Permissions Matrix so they may see relevant site information.

A Panel member asked if there was something in Code which allows the Authority / Government to request data without changes to the Code being required. The Chair advised that there are such provisions but there is an expectation that this is not simply given, but that there needs to be a written request for the data.

A Panel member suggested the Panel go through the Legal Drafting as logic seems to dictate that some level of change is needed to the IGT UNC.

Following review of the legal drafting for UNC0824, a Panel Member felt that it may be pragmatic to acknowledge the role of the CDSP and the IGT UNC for completeness. The Code Administrator acknowledged this view and advised that an Urgent Modification may not be needed as the scheme can operate at capacity level and it could even be a Self-Governance Modification as what has been suggested would be to acknowledge the scheme and roles.

A Panel Member advised that they would be happy to sponsor the Modification but felt that if UNC0824 was urgent than the Modification raised under the IGT UNC should also be done requesting urgency.

Other Panel members agreed that the potential Modification should be urgent to mirror the progression of UNC0824. The Panel unanimously agreed that the Modification should request urgency.

In determining whether a separate Modification for the IGT UNC was required, the Proposer discussed the rationale with the CDSP, and both concluded that, in order for the CDSP to undertake the administration of the EPG Scheme in respect of IGT Supply Points, reference was required within the IGT UNC, in the same way as has been included within the UNC.

#### **Requested Next Steps**

This Modification should:



• be treated as urgent and should proceed as such under a timetable agreed with the Authority.

This Modification needs to be implemented as soon as possible. To ensure that the CDSP can fully perform the role required of it, by including the IGT supply points within its remit, and to support the CDSP in implementing the system changes and operational processes necessary to undertake the Scheme.

#### **Authority Decision on Urgency**

On 19th October 2022, the Authority rejected the Proposer's request for Urgency for IGT162.

The Authority's decision letter setting out its rationale for rejection can be found on the IGT162 webpage, <u>here</u>.

#### Panel Discussion and Consideration of Governance Route (October 2022)

#### Urgency

The Panel reviewed the Authority's decision letter and its rationale for rejecting the Urgency request. The Panel also considered the Proposer's rationale for requesting Urgency.

The Proposer also noted a point of discussion between them and Ofgem. Ofgem asked who would be in breach if the provisions set out in the Modification. The Proposer advised that they referred to IGT UNC Part N noting that it would be the CDSP that would be in breach of this area of Code. They were advised that there was not enough evidence against the justification with regards to the breach.

The Proposer also highlighted that they were advised by Ofgem that the decision on urgency in no way reflected the Authority's view on the merits of the Modification or their view on whether it should be implemented. Ofgem were invited to comment and added that if the Modification is submitted to Ofgem it will be assessed on its merits at that time.

The Panel, having reviewed the justification for Urgency set out by the Proposer and the Authority's rationale for rejection, unanimously agreed with the Proposer in that the Modification should have been treated as Urgent. This was because the EPG Scheme is currently being administered and includes IGT Supply Points. They recognise that IGT Supply Points were included to ensure there was no discrimination against IGT customers, though this was done even though the nessessary permissions did not exist within the IGT UNC.

#### **Authority Decision**

In light of the Authority's decision to reject Urgency, the Proposer requested that the Panel consider whether the Modification should be progressed as an Authority Decision Modification. They felt that Self-Governance was not applicable as there will be a material impact on consumers.

The Panel unanimously agreed with the Proposer's request in that IGT162 should be treated as an Authority Decision Modification as it did not meet the Self-Governance Criteria due to the material impact it would have on Consumers.

#### **Workgroup & Industry Consultation**

The Panel considered whether the Modification required consideration by a Workgroup before it was progressed further. The Panel reviewed the Modification and agreed that the intent and need were clear. They also noted that parties to the IGT UNC will also be parties to the UNC and they will have already seen details of the EPG Scheme and what was delivered as part of UNC0824. As a result of the above they did not feel there was a need to send this Modification to Workgroup.

The Panel unanimously agreed that the Modification should be issued for consultation. The Panel discussed the potential timetable and unanimously agreed that the Consultation should be issued for a



period of 2 weeks and 3 days. Which would allow industry time to review and respond to the consultation but also allow the Modification to be brought back to Panel in November.

# 3 Why Change?

European energy prices have increased dramatically, following the ending of lockdown and the gas crisis initiated by Russia's invasion of Ukraine. On 26 August 2022 Ofgem announced that the energy price cap will increase to £3,549 per year for a typical household's gas and electricity bill in Britain from October 2022.

Further rises are expected in the future and, as we approach winter, there are concerns over the wellbeing of those who may not be able to afford their energy costs.

The increase in wholesale energy costs could also have wider economic impacts. There has already been an impact on inflation, and Bank of England have predicted that the cost of living crisis is expected to cause a recession. It is also possible that the increased energy costs could cause further Supplier failures. Previously, rising wholesale gas costs caused several Suppliers to fail, as the price cap meant they were unable to pass the increasing costs on to customers. With increasing numbers of customers unable to make payments or who may begin to refuse to pay their bills, there are concerns that additional Supplier failures may be triggered.

The unprecedented volatility and increase to gas prices in the United Kingdom has resulted in increased Supplier costs leading to instability of the UK energy market through Supplier failure and materially increased costs to consumers. The UK Government has proposed the 'EPG' which will be implemented via schemes in both gas and electricity, to protect domestic consumers from a significant proportion of the increase that they otherwise would have faced on 1st October with the revised Energy Price Cap.

Shippers who ship for Suppliers with domestic gas consumers within their portfolio will be eligible to participate in the EPG (Gas) Scheme and are expected to do so.

The CDSP needs to be able to put in place the appropriate changes and data permissions in order to provide the relevant consumption data, receive payment from government and pass this on to the relevant Suppliers This data analysis, calculations and processing of monies will be carried out on a weekly basis from 1st October, until the pausing or cessation of the EPG (Gas) Scheme the "Scheme". Due to the constrained timeline, normal Data Services Contract (DSC) approvals for data permissions and changes will be unable to be followed. Therefore, the CDSP will require the ability to provide the relevant information, and make the relevant system changes without using standard DSC approval routes.

This Modification confirms the role of the CDSP as the Scheme Administrator for the EPG (Gas), and gives them the relevant powers to make changes under the DSC to facilitate implementation and administration of this Scheme, as soon as possible, so to keep as closely in line with the Government direction as possible.

The Scheme requires that wholesale data relating to Gas Consumption by Suppliers can be provided to each supplier in relation to their portfolio, as well as being shared with BEIS. This data will be provided on a weekly basis.

Following implementation of the Faster Switching Significant Code Review, the addition of parties, and changes to data items within the Data Permissions Matrix, are usually approved by DSC Change Management Committee. As stated, the following would look to be facilitated without the approval of the DSC Change Management Committee:



- It is proposed that information be provided to the Department for Business, Energy and Industrial Strategy (BEIS) to monitor and audit the effective management of the Scheme, as well as to be able to know the values to be paid for each, weekly, period.
- Information will need to be passed to Shippers and Suppliers as part of this Scheme. Suppliers will need to be reinstated to the Data Permissions Matrix to ensure that the relevant portfolio wholesale data can be provided to Suppliers to enable each industry participant to fulfil their activities under the Scheme.

As the CDSP will be performing a separate and distinct role as EPG (Gas) Scheme Administrator, the proposed Modification provides that the DSC Committees will not have any responsibilities in respect of CDSP's functions as Scheme Administrator.

A new Shipper funded Service Line will be required within the Data Services Contract Service Description Table, for a Direct Service Code Service provided to Shippers to require that the CDSP performs this function.

Should the Modification not be implemented then there is a risk that Government intervention, in the shape of the EPG (Gas) Scheme, deemed necessary to limit the impacts to domestic gas consumers could be at risk of being partially implemented.

The Government Scheme was created to avoid a significant proportion of UK households becoming subject to fuel poverty and to reduce the risk to consumers health and wellbeing as a consequence of the increased costs. Failure to implement this Scheme would likely lead to material reputational damage to the UK gas sector.

# 4 Code Specific Matters

#### **Reference Documents**

Suggested extra reading in addition to footnotes

Energy Bills Support Factsheet - <u>https://www.gov.uk/government/publications/energy-bills-</u> support/energy-billssupport-factsheet-8-september-2022

Gov.com announcement of Energy Price Guarantee -

https://www.gov.uk/government/news/governmentannounces-energy-price-guarantee-for-families-andbusinesses-while-urgently-taking-action-to-reform-brokenenergy-market

Ofgem confirmation of Urgency in relation to BSC modification for Electricity version of Scheme - <u>https://www.ofgem.gov.uk/publications/decision-request-treat-bsc-modification-p446-energy-price-guaranteescheme-domestic-customers-urgent-modification-proposal</u>

# 5 Solution

Changes to General Terms Section D To make changes to the DSC to allow for CDSP to unanimously make decisions without DSC Committee approval; limited to where these decisions relate directly to the implementation and administration of the Energy Price Guarantee (Gas) Scheme and the CDSP's role as administrator of said Scheme In relation to Energy Price Guarantee (Gas) Scheme:

BR 1. UNCC/DSC Committees have no role or oversight of CDSP providing EPG (Gas) services;



- BR 2. Neither will, nor will UNC parties or IGT UNC parties, interfere with provision of EPG (Gas) services
- BR 3. All UNC parties and IGT UNC parties waive rights, remedies etc re CDSP providing EPG (Gas) services
- BR 4. CDSP may use all data maintained, and share with others, where required for EPG (Gas) services
- BR 5. CDSP costs in performing EPG (Gas) services are CDSP Costs For the avoidance of doubt, the CDSP will ensure that the appropriate committees, whilst not directly consulted for approval, will be kept updated on changes and approvals undertaken under the scope of the Scheme.

For the avoidance of doubt This is envisaged to include additional of parties, and changes to reporting items within the DPM, including the addition of Shipper and BEIS in relation to the Scheme This is envisaged to include changes to central systems as required for implementation and ongoing maintenance of the Scheme.

For the avoidance of doubt This is envisaged to include additional of parties, and changes to reporting items within the DPM, including the addition of Shipper and BEIS in relation to the Scheme.

This is envisaged to include changes to central systems as required for implementation and ongoing maintenance of the Scheme.

### Panel Comments (October 2022)

The Panel considered the UNC0824 solution and highlighted that the IGT UNC needs to adopt nessessary changes made in the UNC with regards to the governance of the DSC and in relation to the EPG scheme.

It was therefore recognised that IGT162 needs to ensure that the EPG scheme and the CDSP's role in administering the scheme is covered in the IGT UNC as well.

The Panel unanimously agreed that IGT162, and the changes it seeks to make to Part N, fulfil the intent of the solution and the requirements highlighted above by the Panel.

# 6 Impacts & Other Considerations

# Does this modification impact a Significant Code Review (SCR) or other significant industry change projects, if so, how?

This Modification does not impact a Significant Code Review.

#### **Consumer Impacts**

The purpose of the EPG (Gas) Scheme is to have profound beneficial impacts to domestic consumers to protect them from the material increase in the Energy Price Cap and reduce the risk of consumers being placed into fuel poverty.

The benefits of the Modification would primarily be the securing of reductions in the gas bills of domestic consumers in Great Britain. It should be recognised that this would have a positive impact on the wellbeing of consumers as well as on the economy. The Modification would also support Suppliers, reducing the likelihood of Supplier failure during the current wholesale energy price increases, and



reducing the burden of Supplier failures on those who remain in the market and would have to pick up any mutualisation costs, which would also adversely impact end consumers.

#### What is the current consumer experience and what would the new consumer experience be?

The Scheme is expected to be managed by Suppliers to ensure that consumers do not see material price increases.

If this Modification is not delivered the benefits of the Government intervention will not be realised. These benefits include prevention of a significant proportion of UK households being subject to fuel poverty and the attendant risks to consumer wellbeing.

Impact of the change on Consumer Benefit Areas		
Area	Identified Impact	
Improved safety and reliability The EPG (Gas) is designed to ensure that consumers have access to energy at	Positive	
a price lower than the revised Energy Price Cap effective on 01 October 2022 and any subsequent increase to that Energy Price Cap subject to continuation of the EPG policy. This will benefit all consumers, but particularly vulnerable consumers.		
Lower bills than would otherwise be the case The EPG (Gas) is designed to ensure that consumers have access to energy at a price lower than the revised Energy Price Cap effective on 01 October 2022 and any subsequent increase to that Energy Price Cap subject to continuation of the Energy Price Guarantee policy. This will benefit all consumers, but particularly vulnerable consumers. The quantifiable benefits have yet to be formally confirmed but the value of the Energy Price Guarantee within gas is expected to be over £10billion per annum.	Positive	
Reduced environmental damage	Positive	
The EPG is designed to ensure that consumers have access to energy at a price lower than the revised Energy Price Cap effective on 01 October 2022 and any subsequent increase to that Energy Price Cap subject to continuation of the EPG policy. This may prevent consumers from looking for alternative, less sustainable, energy sources.		
Improved quality of service	None	
It is not anticipated that the EPG (Gas) will impact the level of quality of service that a consumer enjoys, however it may result in consumers being able to utilise the service more effectively due to increased affordability of each unit of gas		
Benefits for society as a whole	Positive	
Whilst the benefits of the Modification would primarily be the securing of reductions in the gas bills of domestic consumers in Great Britain. It should be recognised that this would have a positive impact on the wellbeing of		



consumers as well as on the economy. The Modification would also support Suppliers, reducing the likelihood of Supplier failure during the current wholesale energy price increases, and reducing the burden of any such failures on those who remain in the market and would have to pick up any mutualisation costs, which would also adversely impact end consumers.

#### **Cross-Code Impacts**

An equivalent Modification will be required to the BSC for the electricity sector. This Modification is also related to UNC0824 but there is no directly impact to the UNC outside of that Modification.

UNC	$\boxtimes$
REC	
BSC	$\boxtimes$
Other	

### **Environmental Impacts**

None identified.

#### **Central System Impacts**

The CDSP will be required to undertake system and operational process changes to support their role as the Scheme Administrator of the EPG (Gas).

A new Shipper funded Service Line will be required within the Data Services Contract Service Description Table for a Direct Service Code Service provided to Shippers to require that the CDSP performs this function.

### Panel Comments (October 2022)

The Panel considered the impacts of the Modification as set out above. The Panel agreed that the impacts highlighted were an accurate reflection and they had no more to add.

When the Panel considered the impact on industry Codes a member asked if there would be a REC impact given that the EPG Scheme is also Supplier facing. The Chair advised that the REC did consider the Scheme and the need for change in the REC but determined that given the speed of the required changes and the gas and electricity entities taking on administrator roles that the approach for change was pragmatic.

Panels members views indicated that the REC may have been the most appropriate place for the governance of the EPG Scheme to sit but recognised that the developments were done at pace and the usual consideration could not be afforded.

# IGTUNC

# 7 Relevant Objectives

Impact of the modification on the Relevant Objectives:	
Relevant Objective	Identified impact
(A) Efficient and economic operation of the pipe-line system	None
(B) Co-ordinated, efficient and economic operation of	None
(i) the combined pipe-line system; and/or	
(ii) the pipe-line system of one or more other relevant gas transporters	
(C) Efficient discharge of the licensee's obligations	None
(D) Securing of effective competition:	Positive
(i) between relevant shippers;	
(ii) between relevant suppliers; and/or	
(iii) between DN operators (who have entered into transportation	
agreements with other relevant gas transporters) and relevant shippers	
(E) Provision of reasonable economic incentives for relevant suppliers to	Positive
secure that the domestic customer supply security standards are satisfied as respects the availability of gas to their domestic customers	
(F) Promotion of efficiency in the implementation and administration of the Code	None
(G) Compliance with the Regulation and any relevant legally binding	None
decisions of the European Commission and/or the Agency for the	
Cooperation of Energy Regulators	

The Relevant Objectives of this Modification are expected to be (D) securing effective competition between relevant suppliers and (E) Provision of reasonable economic incentives for relevant suppliers.

The EPG (Gas) is expected to enable Suppliers to recover their necessary costs as afforded by the Energy Price Cap, whilst protecting consumers from a substantial proportion of the increase that they otherwise would have faced. This consumer protection should reduce instances of bad debt to Suppliers thereby reducing the risk of Supplier (and Shipper) failure and ensuring the continued provision of gas to all domestic consumers.

### Panel Comments (October 2022)

The Panel considered the Proposer's views against the Relevant Objectives and agreed that the Modification will have a positive impact on Objectives (D) and (E) for the reasons given above.

The Panel considered the other Relevant Objectives. A member felt that that the Modification would also have a positive impact on Objective (F) as IGT162 would ensure that the IGT UNC aligned with necessary provisions within the UNC that were delivered under UNC0824. The other members agreed, also noting that the EPG Scheme is already running and IGT162 would put in place the permissions required for the scheme.



# 8 Implementation

Implementation of this Modification is required as soon as possible to ensure that it is delivered as close as possible to the implementation of UNC0824 and the Government Direction.

#### Panel Comments (October 2022)

The Panel considered the approach to implementation and noted that the EPG Scheme is already running without the nessessary provisions to administer the scheme in the IGT UNC. The Panel felt that as a result the Modification should be implemented as soon as possible after approval.

# 9 Legal Text

#### **Suggested Text**

#### New paragraph 1.3.1(c) to be added to existing Part N (CDSP and UK Link).

#### 1.3 CDSP Services

- 1.3.1 For the purposes of the Code, subject to paragraphs 1.3.2 to 1.3.4, "**CDSP Services**" means the following services:
  - (a) services ("**core services**") which consist in:
    - (i) performing functions assigned to the CDSP in; or

(ii) performing or facilitating performance of obligations on behalf of a Core Customer under the Code, the IGT Code, the Retail Energy Code (in respect of GRDA Functions only), a Gas Transporter's Licence, or another document designated for the purposes of Section 173 of the Energy Act 2004; and

- (b) any service which the CDSP can provide efficiently and economically by using resources and/or data used by the CDSP to provide core services and which:
  - (i) is provided to any Core Customer or Core Customers of any Customer Class;

or

(ii) is provided to a person or persons of a class which are not Parties, where one of the following conditions is met:

- (aa) the service is the same or substantially the same as a service which the CDSP is for the time being providing to any Core Customer or Core Customers of a Customer Class; or
- (bb)the Code requires or authorises the CDSP to provide the service to such person(s); or
- (CC) the provision of the service to such person(s) helps facilitate the efficient and integrated operation of the gas industry.
- (c) services which consist of, are connected with or are ancillary to the CDSP performing the role, functions and responsibilities of the EPG Scheme Administrator (and acting as the agent of the Secretary of State in respect of such role, functions and responsibilities) in



connection with the Code and the Data Services Contract ("EPG Scheme Services").

#### New paragraph 1.4 to be added to existing Part N (CDSP and UK Link).

#### 1.4 EPG Scheme

1.4.1 For the purposes of the Code, paragraph 1.9 of General Terms of Section D of the UNC shall apply with the following changes

the reference to paragraph 1.3.1(c) of General Terms Section D of the UNC in paragraph 1.9.11 shall be interpreted as a reference to paragraph 1.3.1(c) in this Part N.

#### Panel Comments (October 2022)

The Panel reviewed the proposed Legal Drafting and unanimously agreed that the drafting delivers the intent of the IGT162 solution.

# **10 Consultation**

Panel invited representations from interested parties by 16<sup>th</sup> November 2022. The summaries in the following table are provided for reference on a reasonable endeavours basis only. We recommend that all representations are read in full when considering this Report. Representations are published alongside this Final Modification Report.

Representations were received from the following parties:

Organisation	Response	Relevant Objectives	Key Points
BUUK	Support	D – positive E - positive F - positive	• Support the implementation of this change proposal because it will ensure that the IGT UNC is aligned to the current CDSP delivery and thereby ensure the accuracy of the obligations under code.
			• Agree with the proposer and panel's determination that IGT162 should be treated as an Authority Decision Modification as it did not meet the Self-Governance Criteria due to the material impact it would have on Consumers.
			• Agree with the Workgroup that this Modification has a positive impact on Relevant Objectives (D), (E) and (F) as it would ensure that the IGT UNC aligned with necessary provisions within the UNC that were delivered under UNC0824.
			• No impacts or costs foreseen by this change specific to IGT UNC processes as a new Shipper funded Service Line will be required within the Data Services Contract Service Description Table for a Direct Service Code Service provided to Shippers to require that the CDSP performs this function.



Indigo Pipelines	Support	D – positive E - positive F - positive	<ul> <li>Supports implementation as the EPG Scheme is already running without the necessary provisions to administer the Scheme in the IGT UNC the Modification should be implemented as soon as possible after approval.</li> <li>Agree that the Legal Drafting delivers the intention of the Modification.</li> <li>Believes that this Modification is required to ensure the CDSP can properly and compliantly administer the EPG scheme to all domestic customers, including those connected to IGT networks.</li> <li>Agree with the Proposer and Panel that this modification requires Authority Consent due to its impact on domestic consumers.</li> <li>Agree that this Modification has a positive impact on Objectives (D) &amp; (E) by reducing the risk of Supplier failure and ensuring the continued provision of gas to domestic customers. It also has a positive impact on Objective (F) by placing into the IGT UNC the</li> </ul>
			permissions needed to enable the CDSP to administer the scheme for customers on IGT networks and aligning with the related provisions in the UNC.
			<ul> <li>No impacts and costs identified.</li> <li>As the CDSP is already administering the scheme without the relevant permissions, they believe that this Modification should be implemented as soon as possible after Authority consent is given. They note that this is likely to require a special release of IGT UNC.</li> <li>Agree the Legal Drafting delivers the intention of the Modification.</li> </ul>
Energy Asset Pipelines	Support	D – positive E - positive	• Support the Modification as the appointment of the CDSP as the Scheme Administrator is required to enable the implementation of the EPG (Gas) as soon as possible and to ensure it delivers in line with the Government Direction as soon as possible. The CDSP has been instructed by BEIS to administer the Scheme and it is believed that this service can be provided efficiently and economically, by leveraging the data that the CDSP has access to and potentially utilising synergies with existing processes operated by the CDSP.
IGT162			Agree that this Modification should not be a Self-     Page 15 of 18     Version 1.



Governance Modification as it would result in a material change to the Code, including changes to the Modification Rules and therefore should be sent for Authority Direction.
• We consider that this change would have a positive effect on Relevant Objectives (D) and (E).
Due to the EPG (Gas) expected to enable Suppliers to recover their necessary costs as afforded by the Energy Price Cap, whilst protecting consumers from a substantial proportion of the increase that they otherwise would have faced.
The consumer protection should reduce instances of bad debt to Suppliers thereby reducing the risk of Supplier (and Shipper) failure and ensuring the continued provision of gas to all domestic consumers.
No impacts or costs identified.
• Immediate implementation on approval as this is already running without the provisions to administer the scheme in IGT UNC.
Agree that Legal Drafting delivers the intention of the Modification.

#### **Summary of Responses**

There were 3 responses to the IGT162 consultation, all 3 were received from IGTs.

It is recommended that all consultation responses are looked at individually. All response to the IGT162 consultation can be found <u>here</u>.

#### Governance

All respondents agreed that the Modification should be treated as an Authority Decision Modification.

#### **Support for Implementation**

All respondents supported the implementation of the Modification.

#### **Relevant Objectives**

2 of the 3 respondents felt that this Modification would a positive impact on Relevant Objectives (D), (E) and (F) for the reasons set out above, which were largely in line with the views provided by the Panel.

1 of the 3 respondents felt that this Modification would have a positive impact on Relevant Objectives (D) and (E) for the reasons set out above, which were largely in line with the views provided by the Panel.

#### Legal Text

All respondents agreed that the Legal Text delivers the intent of the Modification.



#### Implementation

All respondents agreed with the implementation approach and that IGT162 should be implemented as soon as possible following Authority Decision to approve.

#### **Impacts and Costs**

There were no additional impacts or costs identified by respondents.

#### Panel Comments (November 2022)

The Panel considered the responses received to the IGT162 consultation. The Panel agreed that there was no further work required on this Modification.

# **11 Panel Discussions**

#### Panel Discussions and Decisions (October 2022)

A summary of the Panel's discussions and decisions is set out below. Additional information regarding these can be found in the relevant sections of this document.

The Panel unanimously agreed:

- that IGT162 will not have an impact on any SCRs;
- with the Proposer's request in that IGT162 should be treated as an Authority Decision Modification as it did not meet the Self-Governance Criteria due to the material impact it would have on Consumers;
- that the Modification did not require assessment by a Workgroup and that it should therefore be issued for consultation for a period of 2 weeks and 3 days;
- that the solution delivers the intent of the Modification and meets the needs identified by the Panel;
- that the impacts highlighted within the Modification are an accurate reflection and had nothing more to add;
- the Modification will have a positive impact on Relevant Objectives (D), (E) and (F);
- with the proposed implementation approach, nothing that as the EPG Scheme is already running without the nessessary provisions to administer the Scheme in the IGT UNC the Modification should be implemented as soon as possible after approval; and
- that the Legal Drafting delivers the intent of the IGT162 solution.

#### Panel Discussions and Decisions (November 2022)

The Panel, having considered responses to the IGT162 consultation, unanimously agreed:

- that IGT162 will not have an impact on any SCRs;
- that IGT162 should be treated as an Authority Decision Modification as it did not meet the Self-Governance Criteria due to the material impact it would have on Consumers;
- that the solution delivers the intent of the Modification and meets the needs identified by the Panel;



- that the impacts highlighted within the Modification are an accurate reflection and had nothing more to add;
- the Modification will have a positive impact on Relevant Objectives (D), (E) and (F);
- with the proposed implementation approach, nothing that as the EPG Scheme is already running without the nessessary provisions to administer the Scheme in the IGT UNC the Modification should be implemented as soon as possible after approval;
- that the Legal Drafting delivers the intent of the IGT162 solution; and
- that no further work is required on this Modification and it could proceed to the Authority for decision.

# **12 Recommendations**

#### Panel's Recommendation to Interested Parties (October 2022)

The Panel have recommended that this report is issued to consultation for a period of 2 weeks and 3 days and all parties should consider whether they wish to submit views regarding this Authority Decision Modification.

### Panel Recommendation to Authority (November 2022)

The Panel unanimously agreed to recommend to the Authority:

• that IGT162 should be implemented.

The Panel noted that as the EPG Scheme is already running and includes IGT Supply Points that an expedited decision by the Authority and the immediate implementation of the Modification following approval would be welcomed.